# REPORT OF THE AUDIT OF THE CASEY COUNTY SHERIFF'S SETTLEMENT - 2003 TAXES

**April 10, 2004** 



### CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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### CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Ernie Fletcher, Governor
Robbie Rudolph, Secretary
Finance and Administration Cabinet
Honorable Ronald Wright, Casey County Judge/Executive
Honorable Jerry Coffman, Casey County Sheriff
Members of the Casey County Fiscal Court

The enclosed report prepared by Moore Stephens Potter, LLP, Certified Public Accountants, presents the Casey County Sheriff's Settlement - 2003 Taxes as of April 10, 2004.

We engaged Moore Stephens Potter, LLP to perform the financial audit of this statement. We worked closely with the firm during our report review process; Moore Stephens Potter, LLP evaluated the Casey County Sheriff's internal controls and compliance with applicable laws and regulations.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

Enclosure



# REPORT OF THE AUDIT OF THE CASEY COUNTY SHERIFF'S SETTLEMENT - 2003 TAXES

**April 10, 2004** 

#### **EXECUTIVE SUMMARY**

## AUDIT EXAMINATION OF THE CASEY COUNTY SHERIFF'S SETTLEMENT - 2003 TAXES

#### **April 10, 2004**

Moore Stephens Potter, LLP has completed the audit of the Sheriff's Settlement - 2003 Taxes for Casey County Sheriff as of April 10, 2004. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

#### **Financial Condition:**

The Sheriff collected taxes of \$3,028,132 for the districts for 2003 taxes, retaining commissions of \$125,263 to operate the Sheriff's office. The Sheriff distributed taxes of \$2,901,758 to the districts for 2003 Taxes. Taxes of \$57 are due to the districts from the Sheriff.

#### **Report Comment:**

• Lacks Adequate Segregation Of Duties

#### **Deposits:**

The Sheriff's deposits were insured and collateralized by bank securities or bonds.

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#### **Independent Auditor's Report**

We have audited the Casey County Sheriff's Settlement - 2003 Taxes as of April 10, 2004. This tax settlement is the responsibility of the Casey County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Sheriff's Tax Settlements issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Sheriff's office prepares the financial statement on a prescribed basis of accounting that demonstrates compliance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the Casey County Sheriff's taxes charged, credited, and paid as of April 10, 2004, in conformity with the modified cash basis of accounting.

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In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated November 26, 2004, on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

Based on the results of our audit, we present the accompanying comment and recommendation, included herein, which discusses the following report comment:

• Lacks Adequate Segregation Of Duties

Moore Stephens Potter, LLP

Moore Stephens Potter, LLP

Audit fieldwork completed -November 26, 2004

#### CASEY COUNTY JERRY COFFMAN, COUNTY SHERIFF SHERIFF'S SETTLEMENT - 2003 TAXES

April 10, 2004

Charges	Cor	ınty Taxes		Special ng Districts	Sc	hool Taxes	Sta	ite Taxes
<u>onarges</u>		inty Tunes	14/11	ing Districts		noor runes		tto Tunes
Real Estate	\$	214,775	\$	593,789	\$	1,165,469	\$	420,074
Tangible Personal Property	Ψ	10,546	Ψ.	30,567	Ψ	57,227	Ψ	48,297
Intangible Personal Property		10,0.0		20,207		S / ,== /		51,300
Fire Protection		4,457						,
Franchise Corporation		53,743		152,531		291,607		
Oil and Gas Property Taxes		2		6		11		4
Limestone, Sand, and Mineral Reserves		59		162		318		115
Interest		763		2,164		5,538		
Penalties		1,938		5,291		10,371		3,918
Adjusted to Sheriff's Receipt		(70)		(182)		(376)		(131)
		· · · · · ·		<u> </u>		<u> </u>		· · · · · · · · · · · · · · · · · · ·
Gross Chargeable to Sheriff	\$	286,213	\$	784,328	\$	1,530,165	\$	523,577
Credits								
Exonerations	\$	752	\$	2,076	\$	4,074	\$	3,510
Discounts		3,332		9,048		17,710		7,771
Delinquents:								
Real Estate		4,079		11,151		21,886		7,889
Tangible Personal Property		71		243		456		310
Uncollected Franchise				1,793				
Total Credits	\$	8,234	\$	24,311	\$	44,126	\$	19,480
Taxes Collected	\$	277,979	\$	760,017	\$	1,486,039	\$	504,097
Less: Commissions *	Ф	12,098	Ф	32,062	Ф	59,396	Ф	
Less. Commissions		12,098		32,002		39,390	-	21,707
Taxes Due	\$	265,881	\$	727,955	\$	1,426,643	\$	482,390
Taxes Paid		265,768		727,683		1,426,111		482,196
Refunds (Current and Prior Year)		95		261		513		185
Due Districts				**				
as of Completion of Fieldwork	\$	18	\$	11	\$	19	\$	9

<sup>\*</sup> And \*\* See Next Page

CASEY COUNTY JERRY COFFMAN, COUNTY SHERIFF SHERIFF'S SETTLEMENT - 2003 TAXES April 10, 2004 (Continued)

#### \* Commissions:

10% on	\$ 10,000
4.25% on	\$ 1,429,549
4% on	\$ 1,578,583

#### \*\* Special Taxing Districts:

Library District	\$ 3
Health District	1
Extension District	1
Soil Conservation	1
Hospital	4
Ambulance	 1
Due Districts	\$ 11

### CASEY COUNTY NOTES TO FINANCIAL STATEMENT

April 10, 2004

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

The Sheriff's office tax collection duties are limited to acting as an agent for assessed property owners and taxing districts. A fund is used to account for the collection and distribution of taxes. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

#### B. Basis of Accounting

The financial statement has been prepared on a modified cash basis of accounting. Basis of accounting refers to when charges, credits, and taxes paid are reported in the settlement statement. It relates to the timing of measurements regardless of the measurement focus.

Charges are sources of revenue which are recognized in the tax period in which they become available and measurable. Credits are reductions of revenue which are recognized when there is proper authorization. Taxes paid are uses of revenue which are recognized when distributions are made to the taxing districts and others.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### Note 2. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met, and as of April 10, 2004, the Sheriff's deposits were fully insured or collateralized at a 100% level with collateral of either pledged securities held by the Sheriff's agent in the Sheriff's name, or provided surety bond which named the Sheriff as beneficiary/obligee on the bond.

CASEY COUNTY NOTES TO FINANCIAL STATEMENT April 10, 2004 (Continued)

Note 3. Tax Collection Period

#### **Property Taxes**

The real and personal property tax assessments were levied as of January 1, 2003. Property taxes were billed to finance governmental services for the year ended June 30, 2004. Liens are effective when the tax bills become delinquent. The collection period for these assessments was October 4, 2003 through April 10, 2004.

#### Note 4. Interest Income

The Casey County Sheriff earned \$1,703 as interest income on 2003 taxes. The Sheriff distributed the appropriate amount to the school district as required by statute, and the remainder will be used to operate the Sheriff's office. As of November 26, 2004, the Sheriff owes \$4 in interest to the school district and \$900 in interest to his fee account.

#### Note 5. Sheriff's 10% Add-On Fee

The Casey County Sheriff collected \$16,098 of 10% add-on fees allowed by KRS 134.430(3). This amount will be used to operate the Sheriff's office. As of November 26, 2004, the Sheriff owes \$16,098 in 10% add-on fees to his fee account.

#### Note 6. Advertising Costs And Fees

The Casey County Sheriff collected \$1,650 of advertising costs and \$1,650 of advertising fees allowed by KRS 424.330(1) and KRS 134.440(2). The Sheriff will pay the cost of publication of delinquent taxes from the advertising costs and the advertising fees will be used to operate the Sheriff's office. As of November 26, 2004, the Sheriff owes \$3,300 in advertising fees to his fee account.

#### Note 7. Unrefundable Duplicate Payments And Unexplained Receipts Should Be Escrowed

The Sheriff should deposit any unrefundable duplicate payments and unexplained receipts in an interest-bearing account. According to KRS 393.090, effective through June 23, 2003, property is presumed abandoned after seven years, after which time it is to be turned over to the Kentucky State Treasurer. After KRS 393.090 was amended, effective June 24, 2003, property is presumed abandoned after three years, after which time it is to be turned over to the Kentucky State Treasurer, in accordance with KRS 393.110. For the 2003 taxes, the Sheriff had \$490 in unrefundable duplicate payments and unexplained receipts. Therefore, the Sheriff should send a written report to the Treasury Department.



## CASEY COUNTY JERRY COFFMAN, COUNTY SHERIFF COMMENT AND RECOMMENDATION

As of April 10, 2004

S	TATF	LA	WS	AND	REGUL	ATIONS:

None.

#### INTERNAL CONTROL - REPORTABLE CONDITION:

**Lacks Adequate Segregation Of Duties** 

We recognize that the segregation of duties is a judgment established by management. We also recognize that this judgment is affected by certain circumstances beyond the elected official's control, such as functions prescribed by statutes and regulations and budgetary constraints. Due to the limited staff, a proper segregation of duties may be impossible. However, the lack of adequate segregation of duties is hereby noted as a reportable condition pursuant to professional auditing standards. However, we believe the reportable condition described above is not a material weakness. We recommend the Sheriff establish a proper segregation of duties over his operations. In order to offset this internal weakness, the Sheriff should have assigned duties to another deputy/employee. Duties that should have been segregated include preparing deposits, reconciling bank statements, opening mail, and preparing and distributing checks. The other deputy/employee should have documented performing these duties by initialing and dating documentation.

Sheriff's Response:

Not enough staff to comply.

INTERNAL CONTROL – MATERIAL WEAKNESS:

None.

PRIOR YEAR:

**Lacks Adequate Segregation Of Duties** 

This comment has been repeated in the current year audit.



# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



The Honorable Ronald Wright, Casey County Judge/Executive The Honorable Jerry Coffman, Casey County Sheriff Members of the Casey County Fiscal Court

> Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the Casey County Sheriff's Settlement - 2003 Taxes as of April 10, 2004, and have issued our report thereon dated November 26, 2004. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Casey County Sheriff's Settlement - 2003 Taxes as of April 10, 2004 is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u>.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Casey County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide assurance on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the entity's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statement. The reportable condition is described in the accompanying comment and recommendation.

• Lacks Adequate Segregation Of Duties

An independent member of Moore Stephens North America, Inc. – Members in principal cities throughout the world Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe the reportable condition described above is not a material weakness.

This report is intended solely for the information and use of the County Sheriff and Fiscal Court of Casey County, Kentucky, and the Commonwealth of Kentucky, and is not intended to be and should not be used by anyone other than the specified parties.

Respectfully submitted,

Moore Stephens Potter, LLP

Moore Stephens Potter, LLP

Audit fieldwork completed -November 26, 2004